



Republic of the Philippines  
PROVINCE OF ZAMBOANGA SIBUGAY  
Municipality of Ipil



OFFICE OF THE SANGGUNIANG BAYAN

Presiding Officer / Overall Chairman

☒ **HON. ANAMEL CAMACHO OLEGARIO**

Municipal Vice Mayor  
Chairman: Steering Committee

**SANGGUNIANG BAYAN MEMBERS:**

☒ **HON. GLENN IAN YAMARO SABIJON**

Chairman: Committee on Appropriations and Finance  
Committee on Public Utilities, Transportation  
Committee on Tourism and Public Information

☒ **HON. SHARIF MAZIN ALIH HASIM**

Chairman: Committee on Human Resource and  
Capability Building  
Committee on Infrastructures, Public Works/Project  
Monitoring & Evaluation

☒ **HON. DIANNE LARROSA CATALUÑA**

Chairman: Comm. on Environment & Nat. Resources  
Committee on Health and Sanitation  
Committee on Social Services

☒ **HON. IRIC MANGUBAT ALIBUTDAN**

Chairman: Committee on Agriculture, Agrarian Reform  
Committee on Good Government, Public Ethics &  
Accountability, Human Rights, Labor & Justice  
Committee on Housing and Land Utilization

☐ **HON. JANELLE BORDNER ANDALAHAO**

Chairman: Committee on Cooperative & Livelihood  
Committee on Education and Culture  
Committee on Science, Information, Communication  
and Technology

☒ **HON. ELIAS SUPIANG DANGPALAN**

Chairman: Committee on Public Safety, Security Order/  
LDRRM  
Committee on Women, Children and Family

☐ **HON. JOEL DELLONA EBOL**

Chairman: Committee on Market & Slaughterhouse  
and Economic Enterprise  
Committee on Ways and Means

☒ **HON. ALBERTO ARDIENTE ALCORIZA, JR.**

Chairman: Committee on Rules, Ordinances and  
Resolutions/Privileges  
Committee on Senior Citizen and Person w/ Disability  
Committee on Trade and Industry

☒ **HON. ROY ANDY CAMACHO OLEGARIO**

Chairman: Committee on Barangay Affairs

☒ **HON. ALHAPID ESMAIL MOHAMMAD**

Chairman: Committee on Culture, Tribal and Muslim  
Affairs

☒ **HON. TRIXIE MIL TORRALBA PALALON**

Chairman: Committee on Youth & Sports Development

Legend: ☒ PRESENT ☐ ON LEAVE  
☐ ON OB ☒ ABSENT

EXCERPTS FROM THE MINUTES TAKEN DURING THE  
7<sup>TH</sup> REGULAR SESSION OF THE SANGGUNIANG BAYAN  
OF IPIL, ZAMBOANGA SIBUGAY HELD AT ITS SESSION  
HALL ON AUGUST 13, 2025 AT 9:00 A.M.

ORDINANCE NO. 08-707-2025

AN ORDINANCE ENJOINING ALL BUSINESS  
ESTABLISHMENTS AND LOCAL TRANSPORTATION IN  
IPIL, ZAMBOANGA SIBUGAY TO ADOPT QR PH DIGITAL  
PAYMENTS IN LINE WITH THE PALENG-QR PH PLUS  
PROGRAM.

Authored by: Hon. ALBERTO A. ALCORIZA, JR.

Co-Sponsored: Hon. SHARIF MAZIN A. HASIM

Hon. GLENN IAN Y. SABIJON

Hon. DIANNE L. CATALUÑA

Hon. JOEL D. EBOL

Hon. IRIC M. ALIBUTDAN

Hon. TRIXIE MIL T. PALALON

Hon. JANELLE P. BORDNER

Hon. ELIAS S. DANGPALAN

Hon. ROY ANDY C. OLEGARIO

WHEREAS, financial inclusion is defined as having effective  
effective access to a wide range of financial products and  
services by all Filipinos. Financial services, such as savings  
account, payment, credit, and remittances are tools that can help  
Filipinos improve their welfare and achieve their goals for their  
household and enterprises;

WHEREAS, account ownership is considered the gateway to  
financial inclusion. Through a formal account, one can not only  
safely save money but also conveniently send and receive money  
to and from anyone for transactions such as receiving salary and  
cash assistance, collecting payment from customers, and paying  
taxes, purchases and bills;

WHEREAS, payments are basic financial transactions. As  
demonstrated during the COVID-19 pandemic, the digitalization  
of payments proved to be effective in facilitating the continuation  
of business and government transactions amid mobility  
restrictions. This has enabled the government and private  
institutions to provide lifelines of support for the vulnerable  
sectors. To be able to transact digital payments, one needs to  
have an account;

WHEREAS, over the years, the Bangko Sentral ng Pilipinas  
(BSP) has established the regulatory foundation to promote  
account ownership and digital payments in the country. This  
includes the introduction of the basic deposit account (BDA) and



e-money as a no-frills and affordable account designed for the low-income unbanked clients: the cash agent regulation which allows banks to tap third-party retail outlets such as pawnshops and convenience stores to serve as cash-in and cash-out (CICO) points for bank clients: the launch of InstaPay to facilitate real-time electronic fund transfers between accounts held in different participating financial institutions: and the launch of QR Ph to promote use of quick response (QR) technology as an expedient and cost-efficient means for digital payment;

WHEREAS, launched in November 2019, QR Ph is the national QR code standard which serves as an instrument for cost-efficient digital payments, whether for person-to-person (P2P) or person-to-merchant (P2M) transactions. With QR Ph, small entrepreneurs need not invest in costly equipment such as point of sale (POS) terminals to accept digital payments from their customers. Instead, merchants only need to print and display the QR code tied to their transaction account, which their customers can scan to pay digitally;

WHEREAS, on 28 January 2022, the Financial Inclusion Steering Committee (FISC) launched the National Strategy for Financial Inclusion (NSFI) 2022-2028 as a six-year blueprint to achieve the vision of driving financial inclusion toward broad-based growth and financial resilience. The NSFI aims to harness a coordinated whole-of-government approach to accelerate financial inclusion in support of the country's broader inclusive and sustainable development agenda. The FISC, chaired by the BSP and with 20 agencies as members including the Department of Interior and Local Government (DILG), oversees and drives the implementation of the NSFI;

WHEREAS, one of the priority initiatives in the NSFI is the promotion of digital payments in markets and local transport by utilizing QR Ph. Payment for local transportation and purchases from the public market are part of the daily payment pattern of a typical Filipino. By being able to pay market purchases and local transport fares digitally through their accounts, the public will realize the convenience and benefits of using a transaction account and other digital financial services (DFS). Promoting digital payments among market vendors and tricycle drivers is thereby crucial in expanding the country's digital payments ecosystem toward greater financial inclusion;

WHEREAS, in view of the above, the DILG and BSP jointly developed the Paleng-QR Ph Plus Program to promote digital payment in public markets and local transportation in support of the NSFI;

WHEREAS, the Paleng-QR Ph Plus Program builds on the QR Ph initiative by promoting financial inclusion and cashless transactions at public markets, community stores, and local transportation hubs around the country. It aspires to build a digital ecosystem based on basic payment behaviors among Filipinos, raise the utility of transaction accounts, and aid in the promotion and adoption of these accounts;

WHEREAS, on 22 June 2022, the DILG and the BSP released a Joint Memorandum Circular (JMC) No. 01 Series of 2022 on the Paleng-QR Ph Plus program, which established guidelines enjoining Local Government Units (LGUs) participation in the Paleng-QR Ph Plus program. The JMC provided the guidelines for the country-wide adoption and implementation of Paleng-QR Ph Plus Program by the LGUs to promote digital payments among market vendors, sari-sari store owners, tricycle drivers, consumers, and commuters;

WHEREAS, it is in the best interests if the public will adopt to Paleng-QR Ph Plus Program within the Municipality of Ipil;

NOW THEREFORE, BE IT ENACTED BY THE SANGGUNIANG BAYAN OF THE MUNICIPALITY OF IPIL, IN SESSION ASSEMBLED, THAT:

SECTION 1. TITLE. This Ordinance shall be known as the **"PALENG-QR PH PLUS PROGRAM IN MUNICIPALITY OF IPIL.**

SECTION 2. DEFINITION OF TERMS.





- a) Digital payment – refers to a monetary payment transaction between two (2) parties through a digital payment instrument in which both the payer and the payee use an electronic channel;
- b) Electronic Fund Transfer (EFT) – refers to transfer of funds between two (2) transaction accounts in the same or in different financial institutions supervised by the BSP, which are initiated and received using electronic devices and channels to transmit payment transactions;
- c) InstaPay – an electronic fund transfer facility offered by a participating bank or EMI to its clients to allow them to instantly transfer funds from their account to another held in other participating banks or EMI in the Philippines. The list of institutions participating in InstaPay can be found on the BSP website: <https://bit.ly/InstapayORPH>;
- d) Public Utility Vehicles – a motorized vehicle granted a franchise by the Public Transport Regulatory Board (PTRB) to operate and transport passenger within the Municipality of Ipil;
- e) QR code – short for “Quick Response code”, a QR code is a two-dimensional image-based bar code capable of holding large amounts of information. QR codes store information using patterns of black dots and white spaces, arranged in a square grid. It can be read by a smartphone camera that is equipped with a bar-code reader. When personal and financial information are stored in it, a QR code can be used to send and receive money such as payment transactions. A recipient of the funds shows his/her QR code to the payer or sender who will scan the code to initiate the payment transaction;
- f) QR Ph – QR Ph is the national QR Code standard that allows a quick, low-cost, and safe method to pay, transfer to and receive funds from other bank and e-money accounts in the Philippines. This is aligned with the Europay-Mastercard VISA Co (EMVCo) standard, the global standard for secure payments, which unifies the various domestic cashless payment schemes that make use of the QR code as a form factor. The list of institutions participating in QR Ph can be found on the BSP website: <https://bit.ly/QRPhFAQS>;
- g) Rental – means the value of the consideration, whether in money or otherwise, given for the enjoyment or use of a thing;
- h) Seller – shall refer to a person who sells goods, commodities, or foodstuffs other than inside a public market;
- i) Buyer – shall refer to a person who purchases goods, commodities or foodstuffs to a vendor or seller;
- j) Vendor – shall mean a person who sells goods, commodities, or foodstuffs, within the public market;
- k) Ambulant Vendors – also known as “*Mobile Trader*” or “*Peddlers*” is a person, who either for himself or commission, travels from place to place and sells his goods or sells and offers to deliver the same, using a vehicle;
- l) Hawkers – refers to ambulant vendors who set their wares on daily basis;
- m) Transaction Account – refers to a bank or e-money account held with a BSP-regulated financial service provider that can be used to store, send, and receive funds. Examples of transaction accounts are as follows:
1. Basic Deposit Account (BDA) – refers to interest or non-interest bearing bank account with an initial minimum deposit of no more than one hundred pesos (Php 100.00), no minimum maintaining balance, no dormancy charges, maximum balance of fifty thousand pesos (Php 50,000.00) and with simplified know-your-customer or KYC requirements. The list of banks authorized by the BSP to offer BDA can be found on the BSP website: <https://bit.ly/BankswitbBPAs>;
  2. Electronic Money (E-money) – a monetary value as represented by a claim on its user, that is: a. electronically stored in an instrument or device: b. issued against receipt of funds of an amount not lesser in

value than the monetary value issued: c. accepted as a means of payment by persons or entities other than the issuer: d. withdrawable in cash or cash equivalent: e. issued in accordance with Section 702 of the BSP's Manuel of Regulations for Banks;

The list of e-money issuers (EMI) or entities authorized by the BSP to offer e-money account can be found on the BSP website: <https://bjt.ly/BspsupervisedEMIs>;

SECTION 3. SCOPE OF APPLICATION. The Ordinance shall cover the following:

- a. All public market vendors;
- b. All public transportation in the Municipality of Ipil;
- c. All stores and business establishments including but not limited to, sari-sari stores, ambulant vendors and hawkers;

SECTION 4. QR PH ENABLED PAYMENTS. All public market vendors, sari-sari store owners, Tricycle Operators and Driver Associations, (TODAs)/local transportation and other local merchants in the Municipality of Ipil hereby directed to make QR Ph payments available for their customers, in line with the Paleng-QR Ph Plus program;

Public transportation, public market and business establishments, at their own discretion, may select as their alternative mode of payment from any QR Ph-ready financial service providers (FSP) participating in the Paleng-QR Ph Plus program of the City, the list of institutions participating in QR Ph is attached as Annex "A" and updated list can be found on the BSP website;

[https://www.bsp.gov.ph/Medja\\_and\\_Research/Primers%20Fags/OR\\_Pb\\_PZME\\_AOspdf](https://www.bsp.gov.ph/Medja_and_Research/Primers%20Fags/OR_Pb_PZME_AOspdf).

Provided, however, that nothing in this Ordinance shall prohibit payment in cash when otherwise chosen by the patrons, consumers, buyers, passenger, or clients;

SECTION 5. ROLES AND RESPONSIBILITIES

a) LGU shall:

1. Authorize the Municipal Mayor to enter into and sign a Memorandum of Agreement (MOA), on behalf of the Municipal Government of Ipil with the chosen qualified FSPs for the Program implementation if warranted;
2. Coordinate with key local stakeholders such as the vendor associations, TODA, and the market superintendents, to ensure effective implementation of the Program;
3. Invite FSPs to participate in the program and negotiate for deals/special offers to encourage target participants to open a transaction account and use QR code digital payment. The LGU can partner with as many participating FSPs as deemed appropriate;
4. Assist target participants (e.g. vendors and tricycle operators) in the opening of accounts by, among others, providing additional relevant documents such as LGU certification to support the know-your-customer (KYC) requirements of the FSP;
5. Organize a special "account opening day(s)", in coordination with participating FSPs, to ensure ease and convenience of account opening by covered users and their clients, including the provision of QR code printouts that can be readily displayed in their stores, terminals, and vehicles;
6. Facilitate provision of free Wi-Fi connectivity in public and community markets, and TODA terminals.
7. Coordinate with the Department of Information and Communications Technology (DICT) in line with the latter's programs such as the Free Wi-Fi for All (FW4A);
8. Provide banners, standees and other Paleng-QR Ph markers in public markets, TODA terminals, and tricy-





cles using the template provided (Annex "B"): incorporate the standard branding of the Paleng-QR Ph Plus (Annex "C") in the promotional and information materials used for the program's IECC;

9. The LGUs shall develop its formation, education and communication campaign (IECC) to promote and sustain the objective of the Paleng-QR Ph Plus program. This will cover, among others, a financial literacy program using appropriate channels on key topics such as effective use of digital payments in business; financial services for micro and small enterprises; and financial consumer protection;

10. Disseminate through appropriate channels/methods (e.g. LGU's official social media pages) Paleng-QR Ph Plus financial inclusion and financial literacy materials developed by the BSP and other stakeholders;

11. Maintain a record on participating merchants under the Paleng-QR Ph Plus program.

b) Financial Service Providers (FSPs)

Participating FSPs shall:

1. Provide personnel, customer assistance booths, and other appropriate resources, including QR code printouts deemed reasonable to ensure successful conduct of LGUs of Paleng-QR Ph Plus program account opening day(s);

2. Provide target users with appropriate materials on opening a transaction account using QR Code payments and other digital financial services;

3. Provide resource speakers and contents, as requested, for the LGU's financial literacy program;

4. Assign competent contact person(s) to the LGUs for efficient and timely coordination on the program implementation; and

5. Provide special offers for accounts opened under the Paleng-QR Ph Plus program such as free micro insurance coverage for a certain period (e.g. three months); t-shirts and other wearables; and special user rebates for a limited period;

6. Participation of FSPs in the program shall be non-exclusive;

c) Covered merchants and local transportation

Covered merchants and local transportation shall:

1. Open and maintain a QR Ph-ready transaction account. In the event the covered entity does not have an account, entity commits to have an account six months after effectivity of the ordinance;

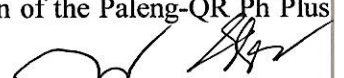
2. Explicitly display their QR Ph code in their store or vehicle where it is visible to customers and passengers;

3. Make QR Ph payments available as a method of payment;

4. Participate in the information campaign, financial literacy program and other relevant activities that will be facilitated by the LGU and FSPs.

**SECTION 6. INCENTIVE CLAUSE.** All business owners and tricycle operators who shall provide QR Ph as an alternative mode of payment shall be granted the following incentives:

a) 10% discount shall be granted on all fees, licenses, permit and/or taxes in connection with the establishment, operation, and maintenance of the market stall or tricycle operation, subject to the rules and regulations set forth by the Sangguniang Bayan for the first three (3) years of the implementation of the Paleng-QR Ph Plus program.



b) Grant of 10% discount on stall rental/rights on the first year of adoption.

The LGU may recall such incentives and covered merchants will be asked to return the equivalent amount discounted once adoption of the program is discontinued.

SECTION 7. COMPLIANCE MONITORING. The Business Permit and Licensing Office with the assistance of the Market Administration Office and the Tricycle Regulatory Unit with the assistance of the Land Transportation Franchising and Regulatory Board and the Philippine National Police are hereby asked to monitor compliance of this Ordinance.

SECTION 8. REPEALING CLAUSE. All Ordinances, Rules, Orders and Regulations or portions thereto which are contrary to or inconsistent with this Ordinance if any, are hereby repealed, modified or amended accordingly.

SECTION 9. SEPARABILITY CLAUSE. If for any reason, any section or provision of this Ordinance is held to be unconstitutional or invalid by a competent authority, such judgment or action shall not affect or impair the other sections or provisions hereof.

SECTION 10. EFFECTIVITY. This Ordinance shall take effect fifteen (15) days following the publication in a newspaper of general circulation.


That this Ordinance was moved by Hon. Alberto A. Alcoriza, Jr. and duly seconded by Hon. Trixie Mil T. Palalon.

CERTIFIED CORRECT:

  
ESTELITA S. PAJALA, BSC, JD  
Sanggunian Secretary

#### ATTESTATION/CERTIFICATION

I HEREBY ATTEST and CERTIFY that I presided over the 7<sup>th</sup> Regular Session of the 13<sup>th</sup> Sangguniang Bayan of the Municipality of Ipil, Zamboanga Sibugay and that the foregoing legislative measure has been approved and adopted during the aforesaid session.

  
HON. IRIC M. ALIBUTDAN  
Sangguniang Bayan Member  
Presiding Officer

APPROVED by His Honor, the Municipal Mayor, on \_\_\_\_\_ in the Municipality of Ipil, Zamboanga Sibugay, Philippines.

HON. RAMSES TROY D. OLEGARIO  
Municipal Mayor

Note:

*VM Anamel C. Olegario relinquished  
the chair to Hon. Iric M. Alibutdan  
during the passage of this resolution.*